

**WEST CENTRAL FLORIDA  
METROPOLITAN PLANNING ORGANIZATION'S  
CHAIR'S COORDINATING COMMITTEE**

The Powel Crosley Estate  
One Seagate Drive  
Sarasota, Florida

**MEETING MINUTES OF OCTOBER 13, 2003**

The West Central Florida Metropolitan Planning Organization's Chair's Coordinating Committee was called to order by the Sarasota/Manatee MPO Chair, Commissioner Shannon Staub, at approximately 11:15 a.m. followed by the Pledge of Allegiance.

Chair Staub welcomed everyone to the meeting, noting that Mr. Scottie Howell, Legislative Aide to Representative Donna Clarke, was present. Self-introductions were then made.

**The following members were present:**

Commissioner Shannon Staub, Chair	Sarasota/Manatee MPO
Commissioner Betty Whitehouse	Hernando County MPO
Commissioner Richard Glorioso	Hillsborough County MPO
Commissioner Bill Dennis	Pasco County MPO
Commissioner Jack Myers	Polk TPO
Mayor John Doglione	Pinellas County MPO

**Others present were:**

Commissioner Bob Waechter	Sarasota Manatee Airport Authority
Michael W. Guy	Sarasota/Manatee MPO
Sue Silavent	Sarasota/Manatee MPO
Sarah Ward	Pinellas County MPO
Brian Smith	Pinellas County MPO
Carolyn Kuntz	Pinellas County MPO
Dennis Dix	Hernando County MPO
Tom Deardorff	Polk County TPO
Lucie Ayer	Hillsborough County MPO
Doug Uden	Pasco County MPO
Ken Hoyt	Tampa Bay Regional Planning Council
Bob Clifford	FDOT, District 7
Ken Hartmann, FDOT District 7, Secretary	FDOT, District 7
Rick Langley, FDOT District 1, Secretary	FDOT, District 7
Scottie Howell	Legislative Aid to Representative Donna Clarke
Howard Glassman	MPOAC
Wendy Swilling	Polk TPO
Suzi Dieringer	Renaissance Planning Group
Whit Blanton	Renaissance Planning Group
Yvonne Arens	FDOT, District 7
Lee Royal	FDOT, District 7
Richard Clarendon	Hillsborough County MPO
Bill Cross	FDOT, Central Office

Ben Walker  
Linda Lemieu  
Joey Gordon  
Jeff Stevens  
Frank Murphy  
Glen Ahlert

FDOT, District 1  
Turnpike Enterprise  
Turnpike Enterprise  
Gannett Fleming  
Tampa Bay Partnership  
SWFRPC

## 2. COMMITTEE ACTION

### 1. Interlocal Agreement for Transportation Planning and Coordination in West Central Florida

Ms. Sarah Ward reported that the Draft Interlocal Agreement had been prepared consistent with the recent changes in Florida Statutes (included in packet). Also included in the packet was the existing operating procedures for the CCC.

Two primary purposes of the interlocal agreement is to satisfy the statutory requirements of the CCC imposed by State Legislative; the other purpose is to satisfy the Tampa Bay MPO's transportation management area requirements. As a TMA in the Tampa Bay area, the MPOs in that area are required to perform certain functions, i.e., Long Range Transportation Plan, Congestion Management.

Ms. Ward provided an overview of the Draft Interlocal Agreement. There has been discussion of having a Chair serve for a one year period in order to provide continuity.

Ms. Lucie Ayer distributed a letter from Attorney Gougleman, MPOAC, and provided an overview of each paragraph. It was requested of Attorney Gougleman to ensure that legally everything has been addressed and fine tuned within the draft agreement. Ms. Ward explained that the staff directors were seeking approval of the CCC. It would then be transmitted to each local board for review and approval.

Commissioner Glorioso noted that he preferred the chairmanship to be a one year term and the record keeping be the responsibility of the chair (MPO staff). Ms. Ayer noted that there was an agreement among the directors that Pinellas County be the official record keeper.

Commissioner Glorioso recommended adding general language such as "the voting members will select which county will be the record keeping county." If that needs to change later on, it wouldn't have to be changed. Chair Staub agreed. Mayor Doglione recommended considering a Chair/Vice Chair for one year period. Chair Staub questioned if it was the desire to elect a Chair once the draft was approved, i.e., at the next meeting.

Chair Staub asked the members if that was okay and to accept the recommendations from Mr. Gogleman as the draft document is accepted. There were no objections.

Mr. Guy thanked the Pinellas County MPO and the County Attorney. He commended the Hillsborough MPO for volunteering to work with Mr. Glassman and Attorney Gogleman.

Secretary Hartmann stated that at some point in time, the Conflict Resolution Process would have to be addressed. He questioned when at some point the agreements are not sufficient, i.e., a motion a second and a vote on a matter vs. a conflict resolution process that was developed.

Chair Staub stated there were six voting members and it wasn't good to have an even number; it could be looked at as a future agenda item.

Chair Staub entertained a motion to include language in the Interlocal Agreement for an annual chair rather than quarterly and to approve the interlocal agreement to be submitted to each member CCC MPO for consideration and execution.

Commissioner Glorioso: I so move the above along with making a motion to approve the staff recommendation with the recommended changes made including the chair and vice chair terms and other changes recommended.

Mayor Doglione: I second the motion.

MOTION CARRIED UNANIMOUSLY.

Ms. Ayer stated the letter from FDOT at the time of approving the interlocal agreement said that we shall submit the interlocal agreement by November 30<sup>th</sup>. At this point, the next meeting may be December 13<sup>th</sup> and she hoped to get some type of leeway from the FDOT.

Chair Staub suggested sending a letter sent to the Secretary of FDOT indicating that the CCC was in the process and that the next meeting will be December and it will be submitted then. Perhaps the directors could meet to ask the members of the your MPO if you want to discuss it.

Ms. Ayer suggested that the Chair write the letter spelling out the process and the CCC's expected date of having these approved and to send the letter out as quickly as possible.

It was the consensus to do the above.

2. Outer Beltway Study Request

Mr. Guy introduced Mr. Frank Murphy, Chair, Tampa Bay Partnership - Transportation Task Force. Mr. Guy stated that the Tampa Bay Partnership was requesting a study of an outer beltway concept for the Tampa Bay region.

Mr. Murphy pointed out that the way the roads flow in Tampa, one should be thinking of the future, i.e., outer beltway solution. Currently, a lot of people travel through St. Petersburg and Tampa using I-275 and I-75. He noted that the development of Tampa Bay was bound to occur. The longer one waits to look at the feasibility of this project, the more it would cost. Mr. Murphy encouraged the CCC to consider looking at an outer beltway and putting same in the feasibility studies.

Commissioner Myers questioned where the funds would come from. Mr. Murphy stated he was not sure if there were statewide funds available through MPOs. He mentioned potentially MPO funding or toll roads.

Mr. Guy pointed out that one recommended action was to direct staff to explore funding options to under the study. He noted that once the study is completed and if in fact the outer beltway is found to be feasible from a transportation perspective, the question then becomes whether it is feasible from a build perspective. The second recommendation action would be to agree that the CCC serve as the oversight entity for the study.

Secretary Hartmann stated that the first question was if there was a will to make this project a priority in the Long Range Plan. He questioned if the intent was to solve congestion on I-75 and I-4 inside the beltway or open up other areas for further development. Should this project survive at the planning level analysis and make its way into whether it can be built, the question is how it would be paid for.

Commissioner Glorioso commented that as areas grow, some type of beltway route would be needed. He expressed concern as to whether the intent was to move traffic or whether it was for economic development. He felt it was a land use issue as much as it is a beltway issue. Land use development raises a whole other issue. He felt other questions needed to be answered, i.e., if the Counties are interested.

Mr. Murphy pointed out that because it was coming from the Tampa Bay Partnership, he did not want the CCC to think of it as development issue. The issue from the Transportation Task Force is Hillsborough, Pinellas and congestion throughout the communities.

Mayor Doglione stated that one issue was location of the beltway. He agreed that the directors need to figure out if there was some type of funding mechanism to do the study and determine how it is feasible.

Chair Staub stated that one thing that needs to come back from the directors was the process and when the MPOs (individually) should be brought into the process for input. If the MPOs are not willing to program this as a top priority and eventually in the Long Range Plan, there would be no reason to conduct the study.

Mr. Hoyt stated that the TBRPC was willing to help using a new capability known as "Spatial Modeling." He stated TBRPC would be happy to make a presentation to the Technical committees in addressing issues that may arise. TBRPC has also attended several meetings organized by Senator Sebesta to pursue a regional light rail system which would also

connect the same communities of interest. If both matters are going to be pursued, Mr. Hoyt recommended doing same in a coordinated fashion.

Chair Staub entertained a motion to refer this to staff to evaluate cost funding, collaboration with the RPC and other items that have been discussed today.

Mayor Doglione: So moved.

Commissioner Glorioso: I second the motion.

MOTION CARRIED UNANIMOUSLY.

3. Regional Long-Range Transportation Plan: (A) Schedule; (B) Goals, Objectives and Measures of Effectiveness and (c) Regional Transportation Network

Ms. Ayer reported that for the first time, the CCC is utilizing a "from the top to the bottom" approach to develop a 2025 LRTP for the West Central Florida area. It is anticipated to have regional goals and objectives and performance measures. Ms. Ayer introduced Mr. Rich Clarendon of the Hillsborough County MPO.

Mr. Clarendon distributed a copy of the latest Final Draft Goals and Objectives Year 2025 Regional LRTP (revisions shown in blue text) and copies of PowerPoint slides as presented. Some highlights included:

Mission Statement: Promote, develop and maintain a safe and efficient multi-modal transportation system that addresses the connectivity and mobility needs and contributes to the economic vitality of the area covered by the CCC while protecting the

environment and quality of life through a cooperative transportation decision-making process.

Goal One: Reflects a safe and efficient multi-modal transportation system.

Goal Two: Reflects a transportation system that contributes to the economic vitality of West Central Florida.

Goal Three: Reflects a regional transportation system that protects the environment and preserves quality of life.

The next steps include: a) define regional needs and alternatives; b) develop and apply measures of effectiveness and c) develop regional Needs Plan.

Chair Staub commended Mr. Clarendon on the Final Draft of the Goals and Objectives.

Chair Staub entertained a motion to approve the Project Schedule and to approve the Goals and Objectives.

Commissioner Myers: So moved.

Commissioner Dennis: I second the motion.

MOTION CARRIED UNANIMOUSLY.

Chair Staub requested everyone to ensure they have signed the Sign-In Sheet which was circulated. The meeting was then recessed for lunch at 12:10 p.m. and reconvened at 12:30 p.m.

### 3. DISCUSSION SECTION

#### 1. Legislative Update

Mr. Glassman distributed copies of the Federal and State Legislative Summary. At the Federal level, on September 30, 2003 President Bush signed a five month extension bill on reauthorization which expires on February 28, 2004. Money is currently holding up the reauthorization process. TEA-21 ended at approximately \$27.6 billion annually in Trust Fund money which needs to be over \$34 billion for other funding initiatives.

Some policy issues under discussion include:

- ▶ The State's Highway Alliance for Real Equity (SHARE). On September 30, 2003, a letter was signed by 15 Governors asking to increase the rate of return from 90.5% to 95%.
- ▶ There is a second bill which addresses additional sub-allocation of federal funds not proceeding well, however CMAQ fund sub-allocation has a 50/50 chance of passing. One item currently being discussed is to re-introduce an issue brought forward by the FHWA 3-4 years ago which is establishing the Metropolitan Transportation System, a sub-component to the National Highway System.
- ▶ Increase in Planning Funds - extension bill contains a 22% increase in FHWA PL funds with no increase in FTA 5303 funds.
- ▶ SAFETEA contains (over six years) a 52% increase in FHWA PL funds (includes MG funds) and a 183% increase in FTA 5303 funds.
- ▶ Long Range Plan and 5 Year TIP are combined as one document in SAFETEA.
- ▶ Local match change in FTA New Starts Program from 80/20 to 50/50 proposed in SAFETEA.
- ▶ Added focus on safety in the planning process.
- ▶ Scenario planning...GIS techniques that include land use patterns, etc.
- ▶ No further discussions on Enhancement program elimination or major changes to the program.

At the State level, the Transportation Committee meetings begin October 21, 2003.

- ▶ FDOT will have a minimal legislative package.
- ▶ On October 27, 2003, the High Speed Rail Authority will meet to hopefully have a preferred provider and preferred route to submit to the Legislation.
- ▶ FTC draft report will be discussed on October 17, 2003 in Jacksonville.

MPOAC proposed initiatives for 2004 include:

- ▶ MPO issues related to membership size and composition, alternate membership voting, etc.
- ▶ Statewide Intermodal Transportation Advisory Council to include representatives from the MPOAC, Florida Association of Counties, Florida League of Cities and the Florida Regional Councils Association.
- ▶ Support any FAC/FLC initiative to index local option fuel taxes and/or return 7.3% state service charge proceeds to Counties.

- ▶ Allow MPOs and/or Counties to create Regional Transportation Authorities.

Addressing the Florida Legislature's \$11.1 million funding cut to the Agency for Health Care Administration's 2004 budget and the impact upon CTCs to provide Medicaid non-emergency transportation services. Some issues are to enter into a contract, revised agreement, by October 16, 2003 which is too short a timetable. The Florida Public Transportation Association met last Friday and are drafting a resolution which will address the fact that more time is needed (November 30<sup>th</sup> is the target date) and secondly, they are proposing that the State and Federal government must bear the excess costs to go with the additional funds (lump sum, not a trip per payment).

Floridians for Better Transportation (FBT) expects another \$200 million potential diversion from the State Transportation Trust Fund. FBT's new slogan is "STOP Highway Robbery."

Discussion ensued regarding the irresponsible act of cutting the \$11.1 million funding to the Agency for Health Care Administration.

Mr. Guy stated that most of the information the Sarasota/Manatee MPO received has been from the Executive Director of the TD Commission, not the Commission itself. He noted there was a special TD teleconference meeting to be held this morning. MPO staff will be participating and will provide a summary to the MPO Board.

With regard to the passenger rail, Ms. Ayer stated that around the Tampa Bay area, there has been an effort to revive the Tampa Bay Commuter Rail Authority. Senator Sebesta has been instrumental in putting forth the effort. This has taken place over the last couple of months. A meeting is scheduled for October 15, 2003, 10:00 a.m. in Tampa (Westshore area). Some discussions involved changing the name of the Commuter Rail Authority to the Regional Transit Authority. All of the Counties of the CCC are included (Pinellas, Hillsborough, Pasco, Hernando and Polk) with an invitation to be sent to the Sarasota/Manatee MPO to join the group in the future. The Tampa Bay Regional Authority will act similar to the CCC - first deal with the regional planning issues.

Chair Staub noted that the Florida Association of Counties conference call is October 29, 2003 at 10:00 a.m. She requested Mr. Glassman to email the Florida Public Transportation Association's resolution to everyone.

#### 4. REPORTS & PRESENTATIONS

1. Florida Intrastate Highway System (FIHS) and Decision Support Software

### Presentation

Mr. Bob Clifford introduced Mr. Bill Cross who provided a PowerPoint presentation which copies of same were distributed. Some topics covered included an overview of the FIHS, the FIHS planning and programming process and FIHS performance.

#### FIHS Highlights:

- ▶ Major interconnected transportation network
- ▶ Stimulates Florida's economy
- ▶ Connects urban and rural areas and global market
- ▶ Composed of 3,939 miles of existing and planned facilities
- ▶ Created by Florida Legislature in 1990
- ▶ System carries 32% of total Florida traffic
- ▶ Improvements to the system is systematically staged
- ▶ Planning, PD&E & design staff develops network.

The purpose of the FIHS 2025 Cost Feasible Plan is to evaluate the needs of the FIHS with consideration of available future revenues and to develop a phased implementation plan.

The FIHS 2025 Cost Feasible Plan Development Process includes: a) development of the revenue forecast; b) development of proposed projects; c) development of FIHS 2025 Cost Feasible Plan; d) development of FIHS Phase Plan and e) FIHS 2025 Cost Feasible Plan.

Decision Support System is a tool that incorporates statewide data which allows FDOT evaluate projects across districts. The three primary measures driving the priorities are freight, capacity and safety.

Mr. Cross noted that improvements to the FIHS needed by 2010 are estimated to cost approximately \$31 billion; there is a shortfall of approximately \$29 billion.

## 2. Strategic Intermodal System (SIS) Phase 2

Mr. Bob Clifford reported that the FDOT along with its partners, developed the SIS that was recently signed into the legislation by the Government.

Phase 2 will not only look at the specific facilities but also the connections between those facilities, i.e., I-75 and Port Manatee. Needs on the SIS will be identified along with what is planned and programmed relative to those needs and the funding issues will be addressed.

This is all to occur within the next year.



8. NEXT MEETING DATE, HOSE AND LOCATION

Ms. Ward reported that Pinellas County would be the host of the next meeting. The tentative dates are December 5<sup>th</sup> or January 9, 2004 (or to be announced).

9. ADJOURNMENT

Having no further business, the CCC meeting was adjourned at approximately 1:35 p.m.